

## Message Text

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ACTION ARA-14

INFO OCT-01 ISO-00 HA-05 TRSE-00 CIAE-00 PM-05 H-01  
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AMEMBASSY SANTIAGO  
DIA WASHDC  
USCINCSO J2 QUARRY HEIGHTS CZ

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E. O. 11652: N/A  
TAGS: PINT, PGOV, BL  
SUBJECT: PEREDA PLEDGES TO CONTINUE DEMOCRATIZATION

1. SUMMARY: PRESIDENT JUAN PEREDA TOOK OCCASION OF THE INVESTITURE OF HIS NEW CABINET ON JULY 24 TO DELIVER HIS FIRST SUBSTANTIVE ADDRESS. IN A DISCUSSION OF FOUR FUNDAMENTAL "CONCEPTS" TO WHICH HIS GOVERNMENT WOULD REACT, PEREDA PLEDGED TO CONTINUE, WITH MODIFICATIONS, THE DEMOCRATIZATION PLAN SET IN MOTION UNDER THE BANZER ADMINISTRATION. WITH RESPECT TO HUMAN RIGHTS, PEREDA ADOPTED AN "INTEGRAL" APPROACH, STRESSING THAT THE RIGHTS OF THE INDIVIDUAL WERE INTIMATELY LINKED WITH THOSE OF THE NATION. PEREDA CHARACTERIZED HIS GOVERNMENT HAS ONE OF "NATIONAL AND DEMOCRATIC CONVERGENCE," AND CALLED FOR UNITY THROUGH DIALOGUE; HE ALSO SAID HE WOULD DEVELOP A "PLAN OF REFORMS" TO FACILITATE POPULAR PARTICIPATION. IN BEHALF OF THE NEW CABINET, FOREIGN MINISTER RICARDO ANAYA RESPONDED TO PEREDA'S ADDRESS WITH AN APPEAL FOR NATIONAL UNITY, WHILE WARNING AGAINST THE DANGERS OF DEMAGOGUERY, AGGRESIVENESS AND ISOLATIONISM. PEREDA'S 14-MAN  
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CABINET CONTAINS ONLY THREE MILITARY OFFICERS; THE REMAINING MINISTERS ARE CHIEFLY UNP-ORIENTED POLITICIANS, MANY WITHOUT TECHNICAL EXPERTISE. END  
SUMMARY.

2. AFTER SWEARING IN THIS NEW CABINET, PEREDA DELIVERED A CAREFULLY-CRAFTED, MODERATE ADDRESS OF APPROXIMATELY ONE-

HALF HOUR'S DURATION. HE OPENED BY STATING THAT, "DESPITE DEFORMATIONS," NO ONE COULD DENY THAT HIS UNP WON THE MAJORITY OF THE POPULAR VOTE ON JULY 9. CHARACTERIZING HIS GOVERNMENT AS A PRODUCT OF THE "BOLIVIAN REALITY," PEREDA SAID THAT DEMOCRACY IN NO WAY SHOULD BE "LIMITED TO THE CONCEPTIONS AND EXPERIENCES OF THE INDUSTRIALIZED NATION." HE THEN STATED FOUR FUNDAMENTAL "CONCEPTS," AND DESCRIBED THE ATTITUDES HIS GOVERNMENT WOULD TAKE TOWARD THEM. THE THIRD AND FOURTH CONCEPTS RELATE, RESPECTIVELY, TO DEMOCRATIZATION AND HUMAN RIGHTS.

3. DEMOCRATIZATION. PEREDA STATED UNEQUIVOCABLY THAT HE WOULD CONTINUE THE DEMOCRATIZATION PLAN INITIATED BY THE GOVERNMENT OF THE ARMED FORCES. HE ADDED, HOWEVER, THAT CERTAIN MODIFICATIONS, PARTICULARLY IN RESPECT TO METHODOLOGY AND TIMING, WOULD HAVE TO BE FACTORED IN. THIS WOULD BE NECESSARY, HE SAID, TO INSURE THAT DEMOCRACY DID NOT BECOME "THE MECHANICAL APPLICATION OF A RECIPE, BUT (RATHER) A PERMANENT PROCESS, CONSISTENT WITH THE NATION ITSELF." PEREDA SAID THAT HIS "FIRST INSTRUCTION" TO THE NEW CABINET WOULD CALL FOR THE ELABORATION OF THE REVISED DEMOCRATIZATION PLAN, WHICH WOULD THEN BE PRESENTED TO THE PUBLIC.

4. HUMAN RIGHTS. PEREDA SAID HIS GOVERNMENT'S APPROACH TO HUMAN RIGHTS WOULD BE "INTEGRAL." AS THE RIGHTS OF THE INDIVIDUAL ARE "INTIMATELY LINKED" WITH THOSE OF THE NATION, NATIONAL DEVELOPMENT WOULD BE OF FIRST PRIORITY. HE ALSO LIMITED OFFICIAL USE

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STRESSED THAT INDIVIDUAL DIGNITY MUST BE RESPECTED. PEREDA SAID HIS GOVERNMENT WOULD NOT CONDONE THE VIOLATION OF "ELEMENTAL RIGHTS," EITHER "FROM ABOVE" (PRESUMABLY REFERRING TO GOVERNMENTAL REPRESSION) OR BY ACTS OF "CRUEL AND CRIMINAL TERRORISM."

5. IN HIS FIRST "CONCEPT," PEREDA MAINTAINED THAT HIS GOVERNMENT WAS ONE OF "NATIONAL AND DEMOCRATIC CONVERGENCE" WHICH WOULD ATTEMPT TO ACHIEVE CERTAIN SHORT-TERM OBJECTIVES. PEREDA ADMITTED THAT IT DID NOT YET COMPRISE ALL THE "SECTORS AND TENDENCIES" THAT MAKE UP "REVOLUTIONARY NATIONALISM." BOWING TO THE ADVANTAGES OF PLURALISM, PEREDA SAID THAT HE WOULD SEEK UNITY THROUGH DIALOGUE WITH PARTIES OUTSIDE THE GOVERNMENT. PEREDA'S REMAINING "CONCEPT" ADDRESSED THE NEED FOR A "PLAN OF REFORMS" WHICH WOULD ENABLE POPULAR PARTICIPATION IN THE NEW GOVERNMENT. AS EXAMPLES, HE SAID THAT MINeworkERS SHOULD PLAY A ROLE IN THE REORGANIZATION OF COMIBOL (THE STATE MINING CORPORATION) AND PEASANTS SHOULD TAKE PART IN EFFORTS TO RESTRUCTURE THE AGRARIAN REFORM.

6. REPRESENTING THE NEW CABINET, FOREIGN MINISTER RICARDO ANAYA RESPONDED TO PEREDA'S REMARKS WITH A CALL FOR UNITY.

IDENTIFYING BOLIVIA WITH OTHER THIRD WORLD NATIONS, ANAYA STRESSED THE NEED FOR STRUGGLE TO PREVENT "PRESSURES OF DIVERSE ORIGIN AND TENDENCY...FROM DIVIDING US." ANAYA ALSO EXHORTED BOLIVIANS TO CULTIVATE NATIONAL PRIDE, BUT TO BE WARY OF DEMAGOGUERY, AGGRESSIVENESS, AND ISOLATIONISM.

7. PEREDA'S 14-MAN CABINET CONTAINS ONLY THREE MILITARY FIGURES; THEY HOLD THE PORTFOLIOS FOR DEFENSE, INTERIOR AND AGRICULTURE AND RURAL AFFAIRS. THE REMAINING MINISTERS ARE CHIEFLY CIVILIAN POLITICIANS DRAWN FROM THE UNP FACTIONS OF THE MNR, FSB AND BARRIENTISTA PARTIES. APART FROM ANAYA (WHO HELPED FOUND THE MARXIST-ORIENTED PIR IN 1940), KEY PERSONALITIES INCLUDE UNP VICE PRESIDENTIAL CANDIDATE ALFREDO FRANCO GUACHALLA (TRANSPORTATION), PEREDA CAMPAIGN ADVISER EDWIN TAPIA (INDUSTRY LIMITED OFFICIAL USE

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AND COMMERCE), MNR ACTIVIST RAUL LEMA (PLANNING) AND FSB LEADER GASTON MOREIRA (URBANIZATION AND HOUSING). BELOW IS THE ENTIRE CABINET LIST; BIO SKETCHES WILL FOLLOW SEPTTEL.

--RICARDI ANAYA ARZE-MINISTER OF FOREIGN AFFAIRS  
--LTCOL FAUSTINO RICO TORO-MINISTER OF INTERIOR  
--BRIGGEN ANGEL SALMON-MINISTER OF DEFENSE  
--RAUL LEMA PATINO-MINISTER OF PLANNING AND COORDINATION  
--JORGE TAMAYO RAMOS-MINISTER OF FINANCE  
--HERNANDO GARCIA VESPA-MINISTER OF EDUCATION AND CULTURE  
--ALFREDO FRANCO GUACHALLA-MINISTER OF TRANSPORTATION  
--EDWIN TAPIA FRONTANILLA-MINISTER OF INDUSTRY AND COMMERCE  
--JORGE BURGOA ALARCON-MINISTER OF LABOR  
--ISMAEL CASTRO MONTANO-MINISTER OF MINES AND METALLURGY  
--LTCOL GUILLERMO ESCOBAR URI-MINISTER OF AGRICULTURE AND RURAL AFFAIRS  
--JAIME LARRAZABAL-MINISTER OF ENERGY AND HYDROCARBONS  
--OSCAR ROMAN VACA-MINISTER OF HEALTH  
--GASTON MOREIRA OSTRIA-MINISTER OF URBANIZATION AND HOUSING  
--GUILLERMO BILBOA LA VIEJA-SECRETARY-GENERAL OF THE PRESIDENCY

8. OTHER KEY ADVISERS SWORN IN ON JULY 24 WERE ENRIGQUE EDUARDO ZALLES, SECRETARY GENERAL FOR PRESS AND INFORMATION, AND RONALD MACLEAN, PRIVATE SECRETARY OF THE PRESIDENT. EDUARDO AND MACLEAN, BOTH CUN AFFILIATES, WERE ACTIVE IN THE PEREDA CAMPAIGN.  
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## Message Attributes

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**Copy:** SINGLE  
**Draft Date:** 25 jul 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
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**Disposition Date:** 20 Mar 2014  
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